# ORIGINAL COMMISSIONERS GARY PIERCE - Chairman BOB STUMP SANDRA D. KENNEDY

**PAUL NEWMAN** 

**BRENDA BURNS** 







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ARIZONA CORPORATION COMMISSION

DATE:

AUGUST 28, 2012

DOCKET NOS.:

W-01445A-05-0700 AND WS-01775A-05-0700

CORP COMMISSION DOCKET CONTROL

TO ALL PARTIES:

Enclosed please find the recommendation of Administrative Law Judge Yvette B. Kinsey. The recommendation has been filed in the form of an Order on:

ARIZONA WATER COMPANY
(EXTENSION OF TIME DEADLINE
CONTAINED IN DECISION NOS. 68654, 70450, AND 71688)

Pursuant to A.A.C. R14-3-110(B), you may file exceptions to the recommendation of the Administrative Law Judge by filing an original and thirteen (13) copies of the exceptions with the Commission's Docket Control at the address listed below by 4:00 p.m. on or before:

#### SEPTEMBER 6, 2012

The enclosed is <u>NOT</u> an order of the Commission, but a recommendation of the Administrative Law Judge to the Commissioners. Consideration of this matter has <u>tentatively</u> been scheduled for the Commission's Open Meeting to be held on:

SEPTEMBER 19, 2012 AND SEPTEMBER 20, 2012

For more information, you may contact Docket Control at (602) 542-3477 or the Hearing Division at (602)542-4250. For information about the Open Meeting, contact the Executive Director's Office at (602) 542-3931.

Anzona Corporation Commission

DOCKETED

AUG 2 8 2012

DOCKETED BY

ERNEST G. JOHNSON EXECUTIVE DIRECTOR

1200 WEST WASHINGTON STREET; PHOENIX, ARIZONA 85007-2927 / 400 WEST CONGRESS STREET; TUCSON, ARIZONA 85701-1347

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This document is available in alternative formats by contacting Shaylin Bernal, ADA Coordinator, voice phone number 602-542-3931, E-mail SABernal@azcc.gov

## BEFORE THE ARIZONA CORPORATION COMMISSION

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2	COMMISSIONERS				
3	GARY PIERCE, Chairman				
4	BOB STUMP SANDRA D. KENNEDY				
5	PAUL NEWMAN BRENDA BURNS				
6					
7	IN THE MATTER OF THE JOINT APPLICATION OF: (1) FRANCISCO GRANDE  DOCKET NO. W-01445A-05-0700 DOCKET NO. WS-01775A-05-0700				
8	UTILITY COMPANY, AN ARIZONA CORPORATION, TO TRANSFER A PORTION				
9	OF ITS EXISTING CERTIFICATE OF CONVENIENCE AND NECESSITY TO				
10	ARIZONA WATER COMPANY, AN ARIZONA DECISION NO				
11	CORPORATION; (2) ARIZONA WATER COMPANY TO INCLUDE CERTIFICATED				
12	AREA TO BE TRANSFERRED BY FRANCISCO GRANDE UTILITY COMPANY IN ARIZONA ORDER EXTENDING TIME				
13	WATER COMPANY'S CASA GRANDE CERTIFICATE OF CONVENIENCE AND  DECISION NOS. 68654, 70450,				
14	NECESSITY. AND 71688				
15	Open Meeting September 19 and 20, 2012				
	Phoenix, Arizona				
16	BY THE COMMISSION:				
17	* * * * * * * *				
18	Having considered the entire record herein and being fully advised in the premises, the				
19	Commission finds, concludes, and orders that:				
20	<b>,</b>				
21	<u>FINDINGS OF FACT</u>				
22	1. On October 4, 2005, Francisco Grande Utility Company ("Francisco") and Arizona				
23	Water Company ("AWC") ("Joint Applicants") jointly filed an application with the Arizona				
24	Corporation Commission ("Commission") to transfer a portion of Francisco's Certificate of				
25	Convenience and Necessity ("CC&N") to AWC and for AWC to include the same area in AWC's				
26	Casa Grande CC&N.				
27	2. On April 12, 2006, the Commission issued Decision No. 68654 approving the joint				
28	application of AWC and Francisco. Pursuant to Commission Decision No. 68654 (April 12, 2006)				
	S:\YKinsey\extensions\050700ext3.doc 1				

ADWR approved the PAD application for the transfer area on December 24, 2009.

AWC was required to file, among other things, the following compliance items:

- Copies of the Arizona Department of Environmental Quality's Approval to Construct ("ATC") for facilities needed to serve the requested transfer areas within two years of the effective date of the Decision.
- A Notice of filing indicating AWC had submitted for Staff's review and approval, a copy of the fully executed main extension agreements ("MXAs") for water facilities for the requested transfer areas within two years of the effective date of the Decision.
- A copy of the developer's Certificate of Assured Water Supply ("CAWS") for the requested transfer areas where applicable or when required by statute, within two years of the effective date of the Decision.
- 3. On March 10, 2008, AWC filed a request for additional time, until April 12, 2010, to file the above compliance items.
- 4. On August 6, 2008, the Commission issued Decision No. 70450, approving AWC's request for additional time, until April 12, 2010, to comply with Decision No. 68654.
- 5. On November 23, 2009, AWC filed a request for determination of compliance with Decision No. 68654; or in the alternative, a request for additional time to comply with Decision No. 68654. In its request, AWC stated that the remaining compliance items are under the control of the developer; the developer has prepared a regional groundwater model for AWC's entire Pinal Valley Water Service Area to demonstrate the physical availability of groundwater in the transfer area; an application for a Physical Availability Demonstration ("PAD") was filed with the Arizona Department of Water Resources ("ADWR") in 2007, but has not yet been approved; the recession has significantly slowed the housing market; and because the PAD is a precursor to receiving a CAWS and no MXAs may be entered into without a CAWs, AWC needed more time to comply. AWC's request sought a determination that it had complied with the requirements of Decision No. 68654, or alternatively requested, that AWC be granted an extension of time, until April 12, 2012, to comply with the Decision.
- 6. On January 19, 2010, AWC filed an amendment to its request which revised the map submitted for the transfer area; provided a copy of the approved ADWR PAD <sup>1</sup> for the transfer area; withdrew a previously submitted MXA the Company erroneously believed included the transfer area;

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submitted a copy of the ATC application for the facilities needed in the transfer area; and withdrew its request for a determination of compliance with Decision No. 68654. AWC further requested to extend the compliance deadlines contained in Decision No. 68654, until April 12, 2012, for the ATC, MXAs, and CAWS related to the transfer area.

- 7. On May 3, 2010, the Commission issued Decision No. 71688 which approved AWC's request for an extension of time, until April 12, 2012, to file the ATC, MXAs, and CAWS related to the transfer area.
- 8. On December 9, 2011, AWC filed its third Request for Additional Time for Compliance Filing ("Request"). The Request seeks an extension of time, until April 12, 2014, to comply with Decision No. 68654. The Request included a map of the transfer area; an ATC for the facilities needed in the extension area; a PAD (which AWC states meets the requirements of a CAWS) issued by ADWR; and letters from each property owner or property owner's representative for each parcel of real property located in the transfer area. Further, the Request states that the deep recession and real estate crash over the last several years have created extraordinary circumstances that have not been seen since the Great Depression; and therefore, AWC needs additional time to comply with the Decision.
- 9. On August 10, 2012, Staff filed a memorandum stating that it does not object to AWC's request for an extension of time, until April 12, 2014, to comply with Decision No. 68654. Staff states that although it accepts the PAD as evidence of progress toward compliance with the CAWS, Staff does not consider the provision of the PAD to represent compliance with the CAWS requirement as stated in Decision No. 68654. Staff concludes that the AWC's should be seeking an extension of time for both the MXA and the CAWS; that generally the remaining compliance items are under the control of the developer rather than the Company; and that the length of the extension of time is due to the economy and its continuing effect on the market. Therefore, Staff recommends approval of AWC's request for an extension of time, until April 12, 2014, to comply with Decision No. 68654, by obtaining the remaining MXA and CAWS. Staff further recommends that no further time extensions be granted in this matter.
  - Based on AWC's timely request for extension of the deadlines to obtain the MXA and 10.

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CAWS as set forth in Decision No. 68654; letters from each property owner or property owner's representative located in the transfer area demonstrating a continuing need for service; and the effect of the economy on development in the transfer area, we find that AWC's request for an extension of time to comply with Decision No. 68654 is reasonable and should be granted.

11. Further, although we are not adopting Staff's recommendation that no further time extensions should be granted for compliance with Decision No. 68654, we will put the Joint Applicants on notice that any further requests for extension of time to comply must demonstrate that extraordinary circumstances exist that warrant additional time.

#### **CONCLUSIONS OF LAW**

- 1. AWC and Francisco are public service corporations within the meaning of Article XV of the Arizona Constitution and A.R.S. §§40-281 and 40-282.
- 2. The Commission has jurisdiction over AWC, Francisco and the subject matter described herein.
- 3. AWC's request to for an extension of time, until April 12, 2014, to comply with the requirements outlined in Decision No. 68654, is reasonable and should be granted.

#### **ORDER**

IT IS THEREFORE ORDERED that Arizona Water Company is hereby granted an extension of time, until April 12, 2014, to comply with Commission Decision No. 68654, by filing a notice in this docket, that Arizona Water Company has submitted for Staff's review and approval, a copy of a fully executed main extension agreement for the water facilities in the transfer areas, and a copy of the developer's Certificate of Assured Water Supply for the transfer area where applicable or when required by statute.

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### DOCKET NO. W-01445A-05-0700 ET AL.

1	IT IS FURTHER ORDERED that Arizona Water Company and Francisco Grande Utility					
2	Company, are herby put on notice that no additional extensions of time shall be granted regarding this					
3	matter absent extraordinary circumstances.					
4	BY ORDER OF THE ARIZONA CORPORATION COMMISSION.					
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6			,			
7	CHAIRMAN		COMMISSIONER			
8	·					
9			COLO HOGYOLYDD			
10	COMMISSIONER	COMMISSIONER	COMMISSIONER			
11	,	IN WITNESS WHEREOF,	I, ERNEST G. JOHNSON,			
12	· ·	Executive Director of the Arichard have hereunto set my hand and	zona Corporation Commission, I caused the official seal of the			
13		Commission to be affixed at the this day of	Capitol, in the City of Phoenix, 2012.			
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16		ERNEST G. JOHNSON EXECUTIVE DIRECTOR				
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19	DISSENT					
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21	DISSENT					
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		5 D	ECISION NO			

- 1			
1	SERVICE LIST FOR:	ARIZONA WATER COMPANY AND FRANCISCO GRANDE UTILITY COM	PANY
2	DOCKET NOS.:	W-01445A-05-0700 AND WS-01775A-0	5-0700
3			
4	Robert W. Geake ARIZONA WATER COMPANY		
5	P.O. Box 29006 Phoenix, AZ 85038		
6	Ronald H. Burks		
7	FRANCISCO GRANDE UTILITY CO. 2151 East Main Street, Suite A	į	
8	Sarasota, FL 34237		
9	Janice Alward, Chief Counsel Legal Division		
10	ARIZONA CORPORATION COMMISSION 1200 West Washington Street	ON	
11	Phoenix, AZ 85007	,	
12	Steven M. Olea, Director Utilities Division		
13	ARIZONA CORPORATION COMMISSION 1200 West Washington Street	ON	
14	Phoenix, AZ 85007		
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